

## Chapter VII

# INTERGOVERNMENTAL COOPERATION

The Village of Wales Comprehensive Development Plan is intended to be used in the context of the surrounding area. Intergovernmental agreements, collaboration, and governmental relationships are all important parts of a successful long-term comprehensive plan.

Intergovernmental cooperation is an arrangement by which officials from different jurisdictions communicate and coordinate plans, policies and programs to address and resolve issues of mutual interest. It may range from simple telephone calls to entering into formal intergovernmental agreements. Many issues cross jurisdictional boundaries and affect more than one community.

Wisconsin ranks 13<sup>th</sup> nationwide in the total number of governmental units and ranks third nationwide in governmental units per capita<sup>1</sup>, thereby allowing Wisconsin residents to have many opportunities to participate in local government decisions. However, this number of governmental units presents challenges because of overlapping decision-making authorities, which may hinder communication, coordination and effective action. Cooperation and communication between communities and other jurisdictions is vital to avoid conflicts.

This chapter contains an overview of the Village of Wales and its intergovernmental relationships, its known or potential conflicts, and possible strategies to resolve these conflicts.

## INTERGOVERNMENTAL RELATIONSHIPS

The Village of Wales shares common boundaries with the Town of Genesee and Town of Delafield. As mentioned in Chapter III, The Kettle Moraine School District serves the Village for school needs. The Village participates in the Waukesha County recycling program for residential recycling and the Village has an agreement with the Town of Genesee to share fire and emergency services (See Chapter IV). Overall, the Village is responsible for providing most of its own services and maintains excellent relationships with surrounding municipalities.

### School Districts

The Kettle Moraine School District is located in Waukesha County and serves all or part of the following communities: City of Delafield, Town of Delafield, Village of Dousman, Town of Eagle, Town of Genesee, Village of North Prairie, Town of Ottawa, Town of Sullivan, Town of Summit, and the Village of Wales. Kettle

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<sup>1</sup> June 2002 “Intergovernmental Cooperation Guild to Preparing the Intergovernmental Cooperation Element of a Local Comprehensive Plan” prepared by the Wisconsin Department of Administration –Division of Housing and Intergovernmental Relations.

## Village of Wales Comprehensive Development Plan

Moraine's boundaries cover 90 square miles. The Village of Wales has an agreement with the Kettle Moraine School District covering us of the Village's baseball fields.

### **Surrounding Communities**

The Town of Delafield is located to the north of the Village, while the Town of Genesee wraps around the west, east and south sides of the Village. The Village of Wales maintains excellent working relationships with the Towns. The Village sustains open communications and looks at options for joint ventures that would be beneficial to both municipalities.

### **Intergovernmental Boundary Agreements**

Pursuant to the provisions of Section 66.0225 of the *Wisconsin Statutes*, the Village of Wales entered into a boundary agreement with the Town of Genesee in September 2000 and with the Town of Delafield in January 2002. These agreements provided a basis for the establishment of future municipal boundaries among the three communities. The agreements provided for adequate and logical growth between the Towns and the Village so that each can properly and logically plan for the future needs of their respective communities and to avoid potential lawsuits related to annexations.

The Village of Wales and the Town of Delafield agreed that the current municipal boundaries existing between the two communities would be fixed in perpetuity, subject only to alteration by the mutual written agreement of the two communities. Accordingly, no lands within the Town may be annexed or attached to the Village unless such detachment is approved by resolution or ordinance of the Town Board.

Under the agreement between the Town of Genesee and Village, Map VII-1 identifies those areas of the Town of Genesee that were immediately incorporated into the Village and those areas that were reserved for future Village expansion after the property owner(s) voluntarily request such annexation or upon the development of said land. In turn, the Village has agreed not to contest the Town's incorporation proceeding (Case No. 99-CV-979) filed in the Circuit Court of Waukesha County. The Village also agreed to repeal its existing interim extraterritorial zoning ordinance dated October 29, 1998 within ninety days following the publication of the stipulation to change the Village boundaries. In addition, the agreement provided for cooperative planning whereby the two communities established a joint planning committee to review development proposals that arose within two identified multi-jurisdictional land use planning areas: the approximately 10-acre parcel located northwest of the intersection of USH 18 and STH 83, and a large approximately 423-acre area located east of the Village where a planned residential and golf course development, referred to as "The Legend at Brandybrook," was built.

### **Regional Planning Commission**

The Village of Wales is located within the Southeastern Wisconsin Regional Planning Commission (SEWRPC) jurisdiction. SEWRPC prepares and adopts regional plans.

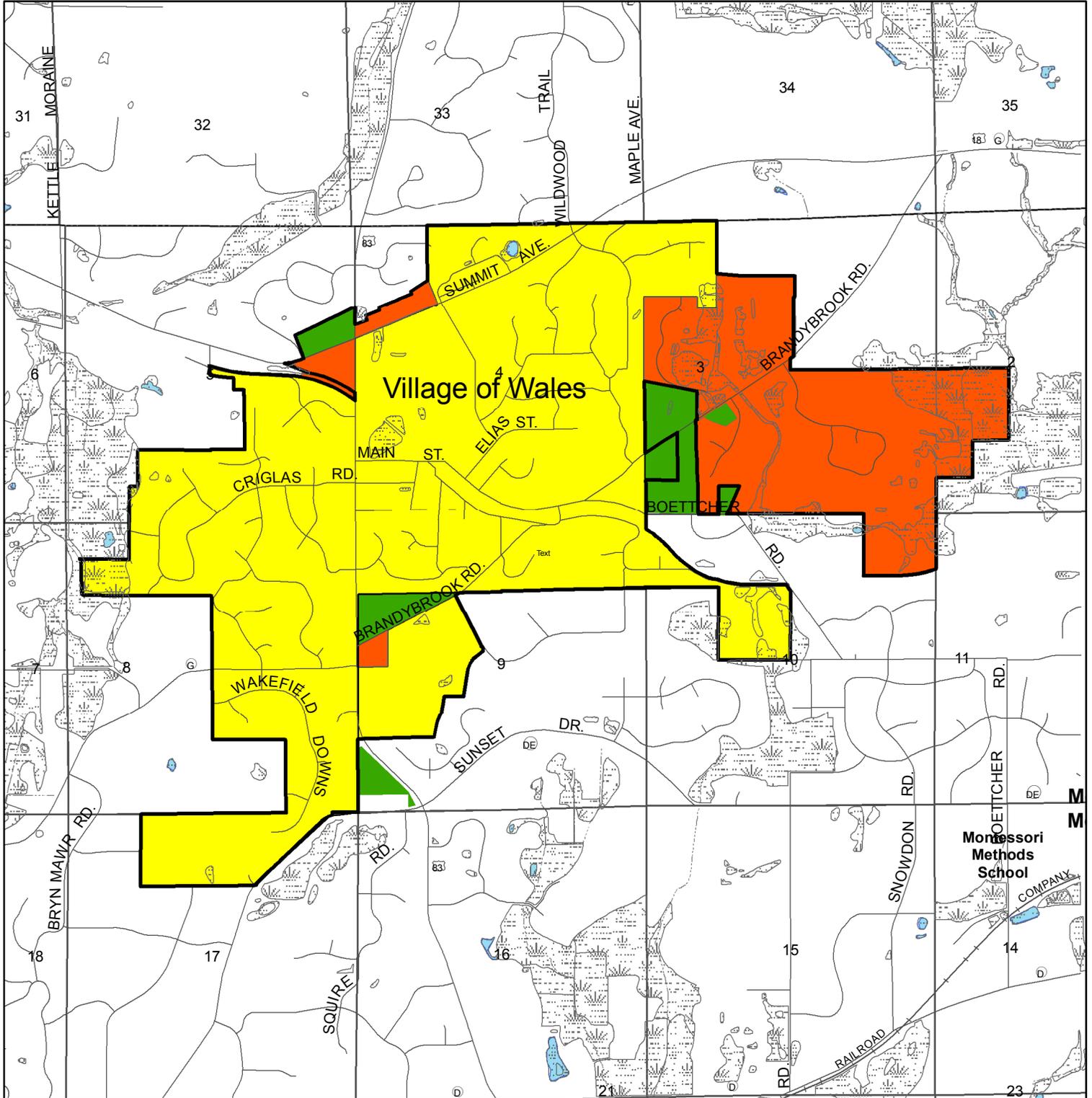
(SEWRPC) was established in 1960 as the official area-wide planning agency for the highly urbanized southeastern region of the State. The Commission serves the seven counties of Kenosha, Milwaukee, Ozaukee, Racine, Walworth, Washington, and Waukesha. The Commission was created to provide the basic information and planning services necessary to solve problems which transcend the corporate boundaries and fiscal capabilities of the local units of government comprising the southeastern Wisconsin region.

Regional planning provides a meaningful technical approach to the proper planning and design of public works systems, such as:

- Highways and Transit
- Sewerage and Water Supply
- Park and Open Space Facilities

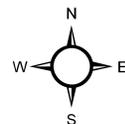
# MAP VII-1

## SUMMARY OF THE 2000 BOUNDARY AGREEMENT BETWEEN THE VILLAGE OF WALES AND THE TOWN OF GENESEE



### LEGEND

- VILLAGE OF WALES
- IMMEDIATE ANNEXATION TO THE VILLAGE OF WALES
- ANNEXATION AT THE REQUEST OF OWNER OR UPON DEVELOPMENT
- Wetlands
- Surface Water
- Village Boundary



0 1,200 2,400 Feet



Village of Wales Comprehensive Development Plan

- Flooding, Air and Water Pollution, and Natural Resource Base Deterioration
- Changing Land Use

It is a resource that the Village of Wales uses to obtain regional information including economic, transportation, and water supply reports that help the Village to make informed planning decisions.

**Overlapping Jurisdictions**

The Village’s Comprehensive Development Plan 2030 will benefit from cooperating with area governments and agencies. Table VII-1 provides a list of entities that may influence government decision-making and programs within the Village of Wales. The list is not all-inclusive, but it provides a reference for the Village.

**Table VII-1  
INTERGOVERNMENTAL ELEMENTS AND RELATIONSHIPS**

<b>Element</b>	<b>Relationship/Cooperation effort</b>	<b>Government, Agency, or Department</b>
Natural and Cultural Resources	Glacial Drumlin Trail	Wisconsin Department of Natural Resources
	Groundwater	Wisconsin Department of Natural Resources
	Wetlands, Endangered Species, Sensitive Environments	Wisconsin Department of Natural Resources
	Floodplains	Federal Emergency Management Agency, Wisconsin Department of Natural Resources
	Wisconsin History and Documents	Wisconsin State Historical Society
Transportation	State Highways	Wisconsin Department of Transportation
	County Highways	Waukesha County Dept. of Public Works
	Regional Roadway Planning	Southeast Wisconsin Regional Planning Commission
Utilities & Community Facilities	Local School District	Kettle Moraine School District
	Public Library	Waukesha County Federated Library System
	Public Safety – State	Wisconsin State Patrol
	Public Safety - County	Waukesha County Sheriff Department
	Police Protection	Waukesha County Sheriff Department
	Proposed Utility Districts	Waukesha County
Housing	County Assistance	Waukesha County
	State Assistance	WHEDA, Division of Housing & Community Development
	Federal Assistance	Housing and Urban Development (HUD)
Economic Development	Training	The Workforce Development Center, U.S. Small Business Administration
	State Community Development Assistance	Wisconsin Department of Commerce, Dept. of Workforce Development, Forward Wisconsin
	Regional Assistance	Wisconsin Regional Economic Partnership
	County Assistance	Waukesha County Economic Development Corporation Waukesha County Chamber of Commerce

## **INTERGOVERNMENTAL EXISTING OR POTENTIAL CONFLICTS**

### **List of existing or potential conflicts**

- High school student parking in Historic Village Center and parking areas
- Highway 83 traffic concerns for the Village residents and continued discussion with the State on reconstruction plans.
- Sidewalk recommendation by the SEWPRC transportation plan of 2035.
- Highway 83 proposed bike and pedestrian walk
- Waste management partnership with Waukesha County

### **Processes to Resolve Conflicts**

- Village Board designates a subcommittee to discuss potential conflicts with other entity.

## **IMPLEMENTATION RECOMMENDATIONS**

Planning principles, goals, and objectives for the intergovernmental element are found in Chapter I. The following sets forth recommendations through plan year 2030 that the Village may consider establishing to maintain or improve its relationships with other governmental agencies for the next 20 years.

1. Provide copies of this *Village of Wales Comprehensive Development Plan* and future amendments to surrounding governments.
2. Continue intergovernmental and shared-service agreements for public facilities and services and consider additional joint services and facilities where consolidating, coordinating, or sharing services or facilities will result in better services or cost savings.
3. Work with the Kettle Moraine School District on pursuing specific opportunities including school retention, long-term facility needs, and logical use and management of open space and recreational lands and facilities.
4. Continue to work with Waukesha County in areas related to plan implementation, grant opportunities, and local and county ordinance development.
5. Work with agencies like the Wales Area Business Owners' Group, local Chambers of Commerce, and the Waukesha County Economic Development Corporation to help advance the economic viability of the Wales area.
6. Consider creating a special planning district for the Historic Village Center, (Chapter III, Map III-14) enable it to serve as a major focal point for the Wales area. The Village should take advantage of economic benefits that could be realized from the Glacial Drumlin Trail and its trailhead established within the Center.
7. Work with other municipalities to mark historical sites in the area in order to strengthen the currently available historic tour.

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